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he Politics of Assassination

be sure that it is the daily, uncessing fation of horror stories about the Central Intelligence Agency there is working a many-sided politics of assassination. The upshot is confusion about what happened, innuendo damaging to persons both living and dead, and delay in the reform of the agency.

The wrongs already done can probably not be righted. But at least it stems uscful to describe the process tark keeps the issue dragging on and on and on.

The starting point is the undoubted fact that officials of the CIA worked in deliberate fashion over long periods of time to promote the assassination of some foreign leaders. William Colby, the director of the CIA, has handled this embarrassing mutter in the curious, semi-candid fashion that has marked his whole approach to wrong-doing by the agency.

lie made known the assassination projects—first to President Ford, then to the Rockefeller Commission looking into domestic activities by the CIA. Once the information became public, he and other. Cla officials tried to save the honor of the agency by laying the blame for what had been Jone on other, higher officials.

other, figuer officials.
Leading Republican figures foined
the game. President Ford himself
leaked the fact of the assassination
plots to the New York Times, and then
focused more attention on the Issue
by formully assigning it to the Rockefelter Commission.

Vice President Rockefelor gratultously suggested on national televeision that President John Kennedy and Atty. Gen. Robert Kennedy knew about CIA efforts to get Fide! Castro. Richard Schweiker of Pennsylvanla, a leading Republican member of the Senate committee investigating the CIA, then suggested, also on national relevision, that the assassination of President Kennedy might have been an act of revenge for the conspiracies against Castro's life.

grunst Casto s due.
Democrats have made riposte to that
thrust in two ways. First they are implying strongly that in many assassination efforts the CIA was acing on its
own and not in response to direction
from above. In that vein, much to the

displeasure of some members, Sen. Frank Church, the chairman of the Srnate committee, declared that the CIA had behaved like a "rogue ele-phant."

Secondly, the committee is including, under the rubric of a general investigation into assassinations, a look at several plots undertaken in 1970 against Salvador Allende, then President elect of Chile. Dr. Allende, a Marxist, was hinnself killed in a military coup in 1973. The 1970 plots against him resulted in the accidental killing of Gen. Rene Schneider, then kelling of Gen. Rene Schneider, then Leaks from the committee purport

Leaks from the committee purpor to show that the 1970 yields had CIA support. The leaks further suggest that President Nixon, in a burst of frustration, personally ordered CIA participation in those plots.

The implication of some of the loaks is that the Secretary of State, former Atty. Gen. John Milchril, and former CIA Director Richard Helms were privy to the President's order. It is flatly implied that Mr. Helms, who is now ambassador to Iran, committed perjury in denying knowledge of the attempts to undo Allende to a Senate committee. It is hinted that Secretary of State Henry Kissinger also committed perjury.

Much of the reporting, especially by those hunble sceeres after truth in the networks, suggests that the full story can finally be known if only the probe goes deeper—if President Nixon talks, or Dr. Kissinger, or Mr. Mitchell. Hence there is a well-established rationale for continued investigating and continued leaking.

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some acute members of the Senate committee; is that the investigation can only yield a murky picture. The CIA apparently undertook some horrors on its own bat, and some orders. For the rest there was an unclear line of commmand, an ambiguous accounta-

Which only underlines the need to reorganize the intelligence community and to make changes at the top in order to prevent further abuses. It is sad that the Senate committee has allowed liself to be drawn from its original mandate by the diversion of assassination politics. It is time that President Ford, who bears no small responsibility for having created the diversion, stepped in to give shape and direction to the anguity.

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INDEPENDENT NEWSPANR

Arms Deals: The President vs. the Congress

CONFLICT WITH CONGRESS over sending arms to foreign states has become the central problem of the Ford administration's foreign policy. It arises from all of the strains of the last few years—indeed, of the last generation—which have weakened not only this President but the presidency in matters of international affairs. Typically, the administration tries to sell orgrant military aid to fulfill a "commitment," stabilize or strengthen a client, or otherwise serve a larger strategic or diplomatic purpose. And the Congress, either not sharing that purpose or not perceiving it, resists.

More pointedly, Mr. Ford has been striving, however erratically, to close down the principal local conflicts around the world-a limited aim in comparison to the grand aspirations of an earlier period but an entirely appropriate and worthy one. To this end, he has sought by arms transfers to conciliate or strengthen, for purposes of bargaining, states ranging from South Vietnam to Turkey to Jordan. In each case Congress has responded less to his larger eventual purpose than to the smaller immediate spectacle of military aid flowing to a suspect client. That is the nub of the problem. Congress refuses to accept, as any President must, the responsibility for creating and executing an overall diplomatic plan. But it reserves for itself a right to torpedo whole enterprises by vetoing particular steps taken to put them into effect.

Some may be tempted to hope that the problem will somehow go away. But the spirit of the day crushes that hope. Legislation giving Congress an effective and timely opportunity to overrule executive military supply decisions, in respect to sales as well as grants, is now on the books and is in regular use. We are not speaking here of whether the President or the Congress is "right" in any one of the specific current issues. We are concerned, rather, with the effectiveness of the general approach to these issues.

The President now approaches each arms deal one by one and asks Congress to give him what he says he needs. But this is misguided. Mr. Ford should be trying to clarifly the overall relationship between himself and the Congress in foreign affairs. He has every right and reason to solicit understanding for the proposition that his is the responsibility to actually conduct policy, to blend the parts of it that are public with the parts that are necessarily confidential, to balance competing claims and objectives that can be seen as a whole only from the Oval Office. He has every right to expect that the Congress will not keep spoiling his strategies with crippling attacks on their specific ingredients. Congress, which so often reacts emotionally and politically on the basis of limited information and partisan insight, is wide open to attack on this score.

This is the point in the argument where the administration customarily closes its briefcase. But it can't. For Mr. Ford, like others in the White House before

him, has yet to see that to gain the flexibility and initiative a President must have, he must pay something. He must, in brief, gain congressional consent for his broad policy, and this he can do, if at all, only by dealing openly, and honestly with the Hill in a way that his administration has only talked of so far. If he fails to consult early, he loses much of his standing to complain later.

Let us put aside the record on Vietnam and just consider Turkey: No one who has studied the record disputes that by closer attention last year—admittedly a difficult time in Washington, but politics is unforgiving — the Nixon-Ford administration might have averted the disaster on Cyprus, which preceded the crisis exploding now in Turkey. It remains uncertain whether this situation is redeemable. But it is beyond cavil that the deterioration would never have progressed so far if the administration had been readier to acknowledge its lapses and if it had evinced more concern for the fate, unimproved since, of Cyprus. Surely that would have narrowed the breach with Capitol Hill which, as it widened, produced the current debacle of U.S. policy in Turkey.

Or consider Jordan: Mr. Ford is making a bold and enlightened effort to achieve a Mideast settlement. It involves heavy pressure on Israel, as well as immense assistance of various sorts to Israel; regarding Jordan, it involves helping King Hussein achieve the stature he needs vis-a-vis his army and his fellow Arabs to become an effective partner in the search for peace with particular respect to the Israeli-occupied West Bank. Whether three or six or 14 or 22 Hawk batteries should be sold to him is obviously arguable. But it should also be obvious that Congress on its own is simply not equipped to make such a fine decision. For his part, if Mr. Ford is to have the freedom to make it himself, he must persuade Congress that his broad purpose is correct.

For instance, he cannot conduct a charade of "reassessment," declaring that all new Mideast arms deals are suspended, and then make with Jordan an exceptionally important deal on which its very participation in another war could hinge. He cannot fail to consult Congress at the moment when no large diplomatic chips have been played and then, after playing the chips alone, threaten Congress with the blame if the hand is lost. He cannot pretend there is no risk for Israel: He must concede that there is a risk of one sort, and then explain why that risk is worth taking.

In sum, until the President is prepared to meet with Congress on its terms, he can be sure the Congress will not meet him on his. And while that is the case, arms decisions and other major foreign policy issues will remain fields of political combat, with all the attendant risks and costs, instead of yielding to a reasonable consensus as they must if the President's worthy purposes are to be realized.

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